TRANSITIONAL JUSTICE POLICY OF THE FEDERAL DEMOCRATIC REPUBLIC OF ETHIOPIA

CONSULTATION WITH STAKEHOLDERS ON THE DRAFT NATIONAL TRANSITIONAL JUSTICE POLICY FRAMEWORK





JANUARY 2016



- Measures by gov't to respect/enforce HR/DR under int'l/continental agreements/constitution;
- Esp. since 2010: multifaceted legal/inst. reforms to solve conflicts, improve HRS violations, and governance issues,
- Yet, disagreements/grievances/serious conflicts/grave HR breaches intensified in many parts;
 - thousands displaced, destruction of property, injuries/death; _
 - gradual weakening of values of solidarity/tolerance in many areas;
 - the disputes/conflicts, violations of rights: prompted -ve effect on of lasting peace/prot. of rights/state building;
- Of course limited attempts in past to address serious HR violations, conflicts, contested narratives, grievances;
 - but, attempts not founded on truth, reconciliation, amnesty and compr. justice;
 - did not centrally involve victims; _
 - no policy-driven compr. TJ justice approach implem. in inclusive, HRs-oriented and integrated manner;

- hence failed to bring about lasting change, compr. accountability;

Why Transitional Justice Process/Policy in Ethiopia?

- Hence, found absol. imperative to resolve the national challenges based on:
 - existing national experiences; •
 - lessons from best practices of countries;
 - standards set by relevant int'l instruments on TJ; •
- Comp. TJ process/policy critical to perm.ly end conflicts/HR violations, estab. accountability, ensure RoL;
- **Further confirmation that TJ process/policy is imperative for Eth:**
 - study by independent expert group of MoJ;
 - recom.s of Joint investigation report of EHRC/OHCHR;
 - peace agreement between federal gov't and TPLF in South Africa:

Why Transitional Justice Process/Policy in Ethiopia?

Therefore, based on these consider.s, plus inputs gathered from national public cons., and detailed recom.s offered by TJWGE;

- a comprehensive policy drafted through:
 - participatory, inclusive approach;
 - consistent with int'l HRs principles;
 - following basic principles of TJ;
 - duly considering the national context;
- And shall be implemented :
 - in a participatory/HR-oriented approach;
 - integrating various pillars of TJ;

Main Pillars of the National TJ Policy

1 Criminal Accountability

- Subject matters of inv./prosecution
- Perpetrators subjected to I/P
- Institutional system for carrying out I/P
- Inst. system for judicial processes

2 Truth finding/telling and reconciliation

- Subject matters of truth finding/ reconciliation works
- Institutional system

3 Conditional amnesty

- -
- -
- -

4 <u>Reparations</u>

- Types of/focus of reparations scheme -
- Institutional system for reparations -

- 5. Institutional Reform
- Institutional focus of reform
- Institutional system for inst. reforms

6 Temporal scope of implem. of TJ

Ineligibility conditions

Eligibility conditions

Inst. system for admin. amnesty

Made with Gamma

Main Pillars of the National TJ Policy

7 Role of regions in TJ implem. process

8 Role of traditional justice mechanisms

in TJ implem. process

10 Follow up mechanisms, role/support by

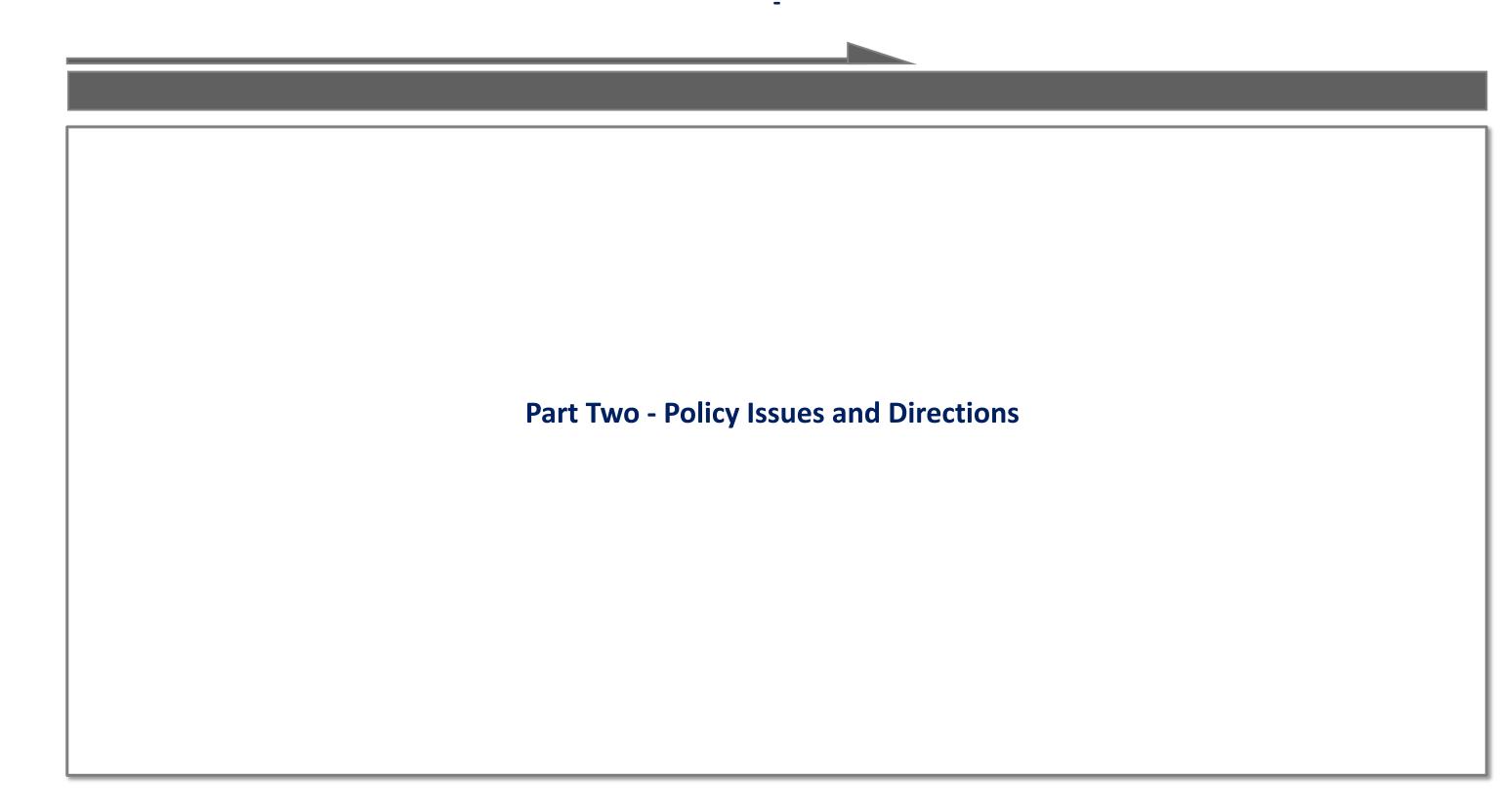
Gov't and Stakeholders

9 Cross-cutting issues

- HRs-oriented implem.:- take into account laws, principles set out in documents;
- No harm: implem. ensures safety of participant/victim against re-trauma/harm;
- National ownership:- process driven by needs, ownership and decisions of gov't, public and direct stakeholders;
- Context-specific implem.: takes into account <u>national/local contexts</u>, issues/aspirations of all sections of society;
- Accountability: ensures accountability in various forms;
- Comprehensiveness:- process implem. in coordinated, integration of pillars, sequenced as appropriate;
- Inclusiveness/Participatory: reflects diversity of country, involves all segments of society, without discrim.;
- Gender-sensitivity:- preparatory and implem. involve equal repr./meaningful participation of women;
- Vulnerable groups: takes into account special <u>needs/perspectives</u> of vulnerable groups;
- Coordination/Cooperation:- b/n public, gov't and NGOs, stakeholders;
- Use of trad. conflict res. mechanisms: empowered to carry out TJ after appropriate reforms, as needed;

Policy Making Power and Objectives of Policy

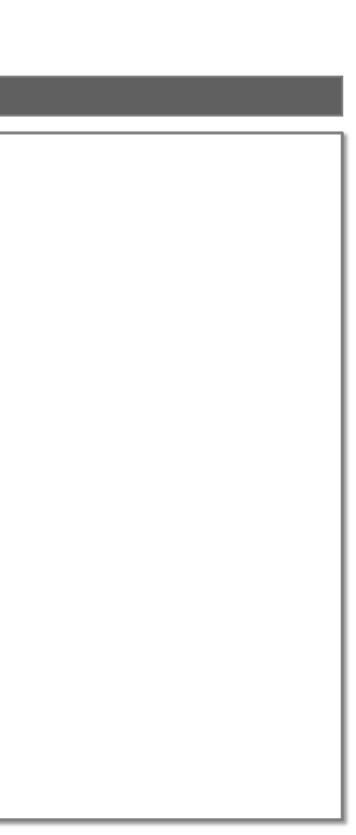
- Scope of Application: throughout the country
- Power to make policy:
 - Art. 51(2) of Const.: enact nationally applicable policies/monitor their implem. (social, eco., dev't);
- **Objectives of Policy**
 - General
 - est. a <u>national TJ system</u> and thereby <u>create platform</u> for lasting peace, reconciliation, RoL, justice, democracy.
 - **Detailed objectives**
 - indicate the objectives, goals, interfaces, guiding principles, inst. arrangements re: TJ pillars;
 - indicate appropriate legal, procedural and org. approaches for their implem.;
 - est. time frame within which various pillars of policy will be implemented;
 - outline role of traditional justice mechanisms, regions;
 - set out role of/ focus required for victims/vulnerable groups;



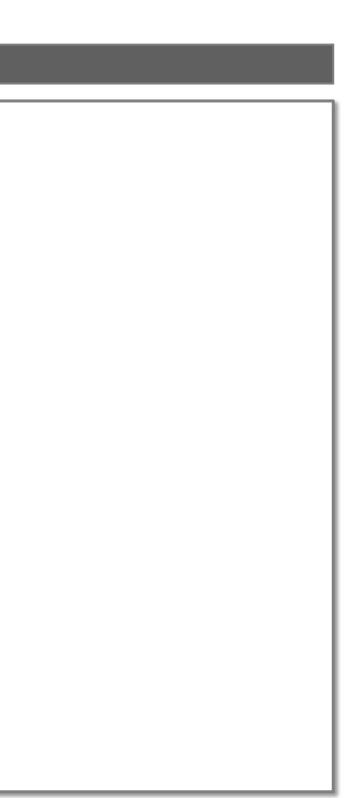
1. Criminal Accountability



- fulfill country's int'l obligations;
- ensure people's right to justice;
- bring about peace and stability;
- ensure rule of law and to prevent recurrence;
- Identification (in policy) of:
 - <u>subject matter of crimes investigated/prosecuted and perpetrators;</u>
 - <u>bodies responsible</u> for I/P and judicial processes very critical in TJ;



- Int'l documents accepted by Ethiopia, FDRE Const., AUTJP require:
 - est. criminal liability for serious violations/crimes;
 - prohibition of amnesty for serious crimes;
- Goal of TJ is not to bring about compr. justice by only using criminal accountability approach;
 - nec. to ensure justice/rule of law by implem. all TJ pillars in coordinated manner;
- Per Policy: TJ implemented <u>focusing on I/P of grave HRs violations/serious crimes</u>;
 - other <u>non-serious violations/crimes</u>: dealt with through other TJ mechanisms:
- TJ Policy Directions on Criminal I/P:
 - develop <u>clear criteria</u> to identify serious human rights violations/serious crimes;
 - develop <u>new legislation encompassing int'l crimes</u> not included under Eth criminal law;
 - develop system for full impl. of criminal I/P process;



1.2. Identity of Perpetrators Subjected to Criminal Investigation/Prosecution

- Given context of the country: not possible to pursue I/P against all offenders;
- Focus of criminal I/P: <u>on most responsible perpetrators</u>; reasons:
 - huge number of offenders, temporal scope of TJ;
 - int'l experience on TJ;
 - long time/huge cost required to conduct criminal I/P against all offenders;
- Re: offenders involved in grave HRs violations/serious crimes but not falling under 'most responsible' blanket:
 - handled using other TJ mechanisms;
- Policy Directions: re: perpetrators subjected to criminal I/P:-
 - <u>clear system to identify offenders</u> falling under most-responsible class;
 - immunity inapplicable to ensure full criminal liability for such crimes;
 - pursue criminal I/P based on policy/executing laws, principles laid down in Constitution, Penal/CP law;

1.2. Identity of Perpetrators Subjected to Criminal Investigation/Prosecution



- **Incentive/reward to those**
 - who point out location of most responsible offender (not traced via regular inv.), or
 - provide concrete evidence about his/her whereabouts;
- Witnesses testifying against most responsible offenders:

- system to be est. ensuring their security, and to protect retaliation:



1.3 Institutional System for Criminal Investigation/Prosecution



Hence, important to est. inst. system for I/P that:

- considers complexity, enormity of subject matters if I/P;

- high cost/expertise required to implement the process;
- takes into account the national context;
- <u>New/indep. Special Prosecutors Office to be established, separate from current prosecution entity;</u>



1.3 Institutional System for Criminal Investigation/Prosecution

Additional policy directions and strategies regarding institutional framework for criminal I/P

- to increase public trust, fill gap in expertise/experience in investigating violations/conducting prosecutions;
- <u>recruitment/appoint. of investigators/pros.s</u> based on ethics, experience, prof. competence, other req. defined by law.
- recruitment/appointment ensures gender balance, and diversity;
- ad hoc committee estab. by HoPR: carry out nomination, recruiting, selecting, presenting for appointment by HoPR;
 - <u>committee members</u>: from MoJ, HoPR, Law Schools Consortium, Bar Association, Fe/Police Com., CSO;
- system of legal protection for appointed/recruited professionals;
- Office allocated sufficient budget to ensure its independence/autonomy; freedom to manage allocated budget;
- system for removing/replacing experts established in a manner that ensures independence and neutrality;
- system placed outside of Civil Service (hire/administer experts/support staff);



1.4 Institutional System for Carrying Out Judicial Process

- Imperative to organize <u>a free/independent judicial inst. in order to realize effective criminal justice</u> under TJ; ${\color{black}\bullet}$
- **Process of criminal accountability:**
 - implemented in a manner that <u>respects/strengthens priority jurisdiction</u> of national courts;
 - establishes trust/acceptance by victims/accused persons/community;
 - comprises capable/competent professionals;

An indep./impartial special court: shall be established by law having distinct org. status from the regular courts;

1.4 Institutional System for Carrying Out Judicial Process

Additional policy directions/strategies to be implemented regarding the institutional system:-

- Measures to increase the indep., impartiality and credibility of court;
- Vetting/lustration of judges <u>allegedly involved in violations of rights;</u>
- Req.t that judges are highly experienced, knowledgeable in criminal law, ICL, IHRL; IHL;
- **Recruitment/appointment based on high standards of conduct, experience, competence;**
- Nomination, recruitment, appointment through process that ensures gender, trust, impartiality and diversity;
 - process by an independent ad hoc committee established by HoPR;
 - members drawn from supreme court, EHRC, HoPR, law schools consortium, CSO consortium, bar association;
- Transparent system for announcement of nominated/identified judges; for provision of comments;
- Detailed procedures will be determined by law;

1.4 Institutional System for Carrying Out Judicial Process

- **<u>Priority jurisdiction</u>** in respect of matters falling under its competence;
- **First instance and appellate benches**
- Professionally competent registrar, defense attorney offices, victim coordination unit, advisors;
- Conduct judicial functions based on domestic laws, and, as appropriate, int'l law and principles;
- Laws/procedures will be est. to ensure the independence and impartiality of judges;
- **Process of appointing/replacing judges based on laws that mirror indep./impartiality;**
- Right of employment/administration of prof/support staff based on law separate from civil service system,
- Adequate budget to ensure institutional indep./impartiality of the Special Court;

2. Truth-Finding/Publicizing and Reconciliation

- Truth-seeking/telling and reconciliation process critical to:
 - identify root cause of HR violations and ensure victims' right to know the truth;
 - to re-build fractured relationships b/n communities/persons; heal wounds; prevent recurrence of abuses;
- Hence, task shall constitute one key pillar;
- Will be implemented in a manner that takes into account existing conditions, coordinates with other TJ pillars;
- Task shall focus on 'all grave HRs violations/serious crimes', identifies root causes, patterns, scale, quantum of violations;

(not covered by grave breaches of most responsible)

- Other violations not falling under the 'serious violations/crime' category:
 - 'minor HRs violations' fall under material jurisdictional of traditional/regional conflict res.n/reconc. systems;

2.1 Subject Matter of Truth-Finding/Telling and Reconciliation Process

- Subject to the 'all serious violations of HRs' caveat:
 - Violations for which process is applicable not <u>determined solely based on severity/seriousness of violations</u>;
 - Other violations that feature pattern, systemic nature, widespread appeal also covered as part of the process,
- Conflict producing <u>historical mis-understandings/narratives</u>: covered regardless of time frame they occurred;
- Use immunity from being used as evidence in proceedings: offenders who voluntarily appear before TC;
- <u>Victims central part of process</u> telling injuries and participating in process of clarifying truth;
- Proceedings conducted in manner that pays due attention to sexual violations, displaced persons, harm sustained by vulnerable groups;
- Procedures for proper documentation of grave violations; announcement of est. truth, public recognition to victims;



2.2 Truth-Finding/Telling and Reconciliation: Institutional Framework

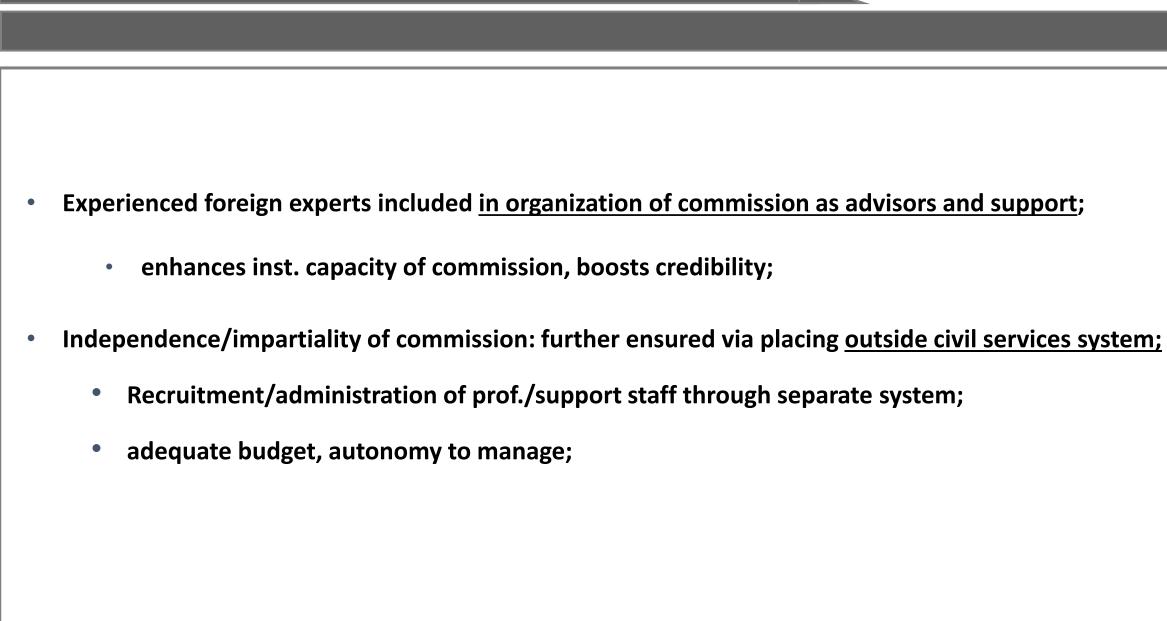
- Inst. system that ensures indep., neutrality, legitimacy of Truth Finding/Telling/Rec imperative
- Task to be carried out through new/indep. truth-finding commission (with multiple portfolios);

Additional Policy Directions to be implemented:

- TC will have concurrent respo. on amnesty; on reparations;
 - will organize dedicated structures within;
- Commission: inclusive of gender, elderly, religious leaders, CSO org, other segments of society; and indep. experts;
 - qualification for position of commissioner: to be detailed by law;
 - considers public/stakeholder input;
 - personal characteristics, gender, expertise, prof. integrity, neutrality and diversity;
- Nomination, recruitment, selection: conducted by indep. ad hoc committee;
 - Committee members drawn from CSO, universities and eminent personalities; submits report to HoPR;



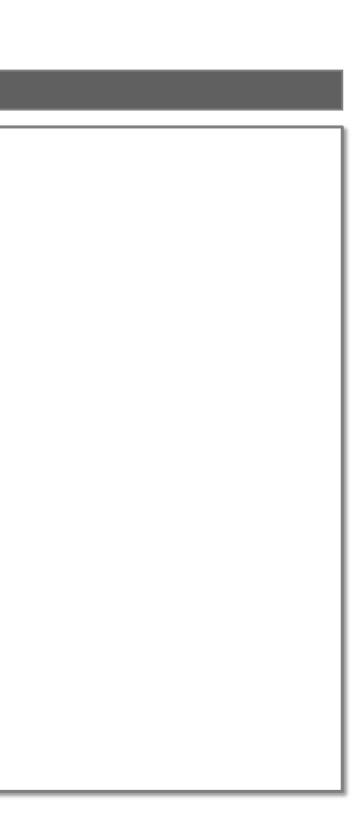
2.2 Truth-Finding/Telling and Reconciliation: Institutional Framework





3. Conditional Amnesty

- TJ process deals with violations of rights committed at different times;
 - Number of victims/perpetrators expected to be very high;
 - Not possible to prosecute all crimes/violations;
- On the other hand, extending <u>amnesty unconditionally to all crimes</u> will:
 - impede criminal accountability;
 - is contrary to int'l obligations;
 - poses challenge to implem. of integrated TJ;
- Hence nec. to implem. system for conditional amnesty; policy adopted accordingly;



3.1. Conditions of Amnesty

Ineligibility Conditions

- serious human rights violations: int'l agreements/humanitarian laws stipulate so;
- Article 28(1) of Constitution lists crimes that cannot be subject of amnesty/pardon;
- Hence, for purposes of amnesty, focus will be on most responsible involved in serious crimes defined under policy;

- 'most respo. perpetrators involved in grave HRs violations/serious crimes': not eligible for any amnesty;

3.1. Conditions of Amnesty

Eligibility conditions for amnesty

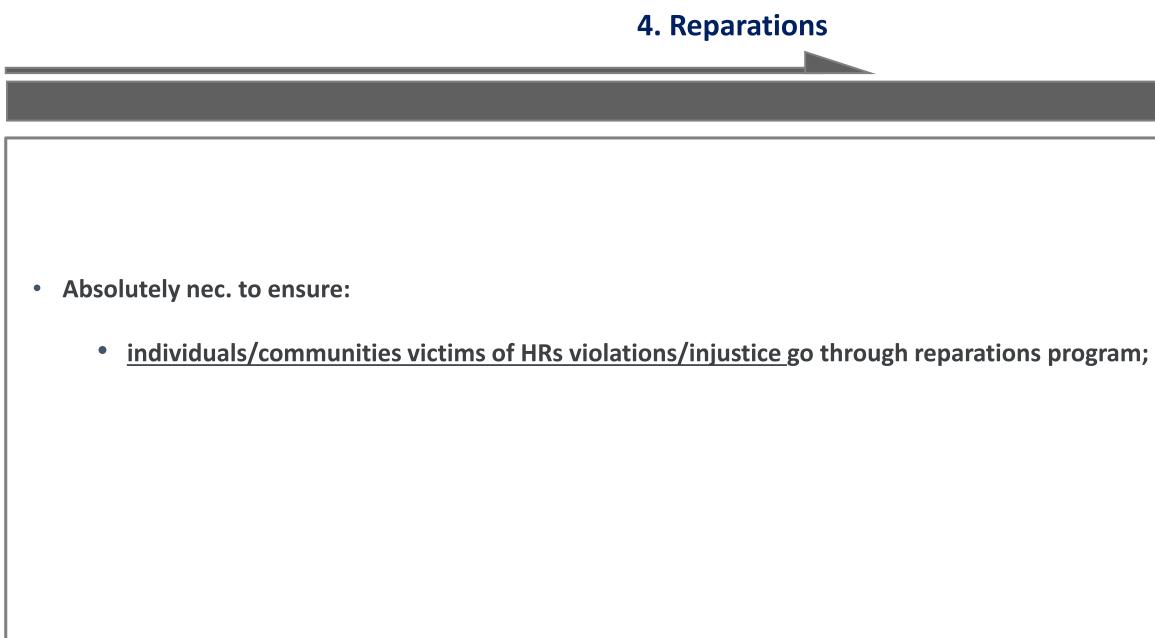
- conditional amnesty impl. in manner that does not exclude rule of law/accountability plays critical role in process of TJ;
- The following shall apply to be eligible for amnesty (by submitting application) subject to conditions prescribed by law:
 - not being involved in serious crimes/violations;
 - cooperate in truth-seeking and investigative processes;
 - admission of guilt, repentance; publicly apologize to public and victims;
 - willingness to participate reparation as the case may be;
 - agree to provide public service by participating in voluntary work;
 - be willing to resign from public office or position as necessary looking at motive of the crime;
 - no criminal record for similar offence; and promise that similar violations will not occur;
- Amnesty process will be conducted in transparent, impartial and credible manner; •
- Process by which users rejoin society after amnesty, or amnesty is withdrawn determined by law; lacksquare

3.2. Institutional Mechanism for Carrying out Amnesty

- Imperative to implement amnesty integrated/coordinated with truth finding, reconciliation works;
- To achieve this objective, commission shall shave power on amnesty;

Additional Policy Directions/Strategies applicable to inst. system in which amnesty is carried out:

- separate structure within TC that carries out amnesty; staffed with expert advisors;
- structure/unit accepts petitions for amnesty, submits proposal to Commission;
- detailed procedure to be established by law;
- law will be regulate <u>participation of victims/traditional justice mechanisms</u> in amnesty process;



4.1. Forms of Reparations and Focus of Reparations Schemes



- Restitution, rehab., satisfaction, commemoration/symbol;
- Full fact-finding of violations/disclosure/acknowledgment;
- State public apologies for wrongdoings;
- **Interim** reparations/support pending est. of sustainable reparation system;
- In form of physical/pyscho. rehabilitation;
- focus on pressing/urgent challenges of victims, and needs of children, women, displaced people, disabled, elderly;
- Role given to traditional justice institutions based on profile/disposition;

4.2. Institutional Mechanism for Carrying Out Reparations



Reparations program: <u>linked/coordinated with amnesty, truth-seeking/telling/reconciliation works</u>;

Additional Policy Directions/Strategies to be implemented:

- Adopt <u>legal framework/scheme</u> governing reparations process/procedures; based on detailed study;
- Interim interventions implem. by TC pending deployment of permanent schemes; (address pressing needs)
- <u>Rehabilitation/Support Fund</u> to be established by law to rehabilitation/support victims;
- An indep./impartial structure and pool of advisors to be est. within Commission to carry out reparation programs;
- Unit designs reparation framework and programs; submits recom. to Com on petitions/other related matters;

5. Institutional/Legal Reform

- <u>Continuation of inst.s/persons/officials dir./ind. involved in conflicts/ serious violations: impedes TJ;</u>
 - Important to take measures;
 - Doing so prevents recurrence;
 - <u>Redeems public trust</u>, gain status as enforcers/protectors of rights;
- Hence, extensive institutional reforms will be implemented in TJ process;

Additional Policy Directions/Strategies implemented regarding institutional reform:-

- Institutions/officials/professionals: vetted for role in violations/crimes;
- Policy, legal, operational frameworks facilitating violations to be identified in reading with int'l HRs principles/practices;
- Dismissal, admin. measures, or criminal accountability est.: based on degree involvement (direct, indirect, failure to discharge respo., lack of capacity/ethical commitment etc.)
- short-term/long-term reform programs to improve institutions will be implemented;

- Legal, policy or procedural reforms to enable inst.s, officials/staffs carry our mandate in manner that preserves inst.l/prof. indep. and impartiality;
- <u>Legal/policy frameworks</u> will be issued to prevent recurrence of HR violations/crimes, create conditions for GG;
- A strategy to strengthen crime prevention capacity of inst.s will be adopted to prevent recurrence, focusing on vul. groups/communities;
- Inst.s will be managed by honest, independent and impartial officials with good track record of ethics/prof.;
- Establish a recruitment system enabling institutions to be organized with independent, ethical, professional staffs;
- Public services will be improved by increasing budget allocated to and HR size;
- Increase capacity of institutional heads/staffs through a continuous training program on HR and service delivery
- **Procedural system for grievance submitted by citizens/service seekers ;**
- Strengthening system coordination among federal inst.s/federal and regional instit.s;
- A comprehensive law issued to guide vetting, lustration, and reform works;

6.1. Institutional Focus of Institutional Reform

- Critical to ensure that all inst.s mandated for the prot./enforcement of rights are reformed;
 - However, national capacity is limited, not possible to reform all institutions;
- Implementation of reforms within framework of TJ shall focus on:
 - People/inst/s who participated in HR violations, did not fulfill their respo.;
 - those who can play key role in preventing repetition of past crimes;
 - mainly, national/regional justice, peace and security institutions;
 - media;
 - mandated inst.s working on vulnerable groups (who failed in their responsibilities);
 - <u>laws, policies and practices</u> that create conducive conditions for HR violations (priority);

6.2 Institutional Mechanism for Carrying Out Institutional Reform

- Imperative to carry out inst. reform via independent/impartial and competent commission; •
 - enhances credibility/public trust and effectiveness of process;
 - An independent commission will be established by law to manage work-stream;

Additional Policy Directions/Strategies implemented:

- Commission led by indep./politically neutral commissioners/experts with prof. competence, experience, ethics;
- **Establishes procedures guiding vetting/lustration process;**
- Carries out task of vetting, plus reforms in respect of identified institutions;
 - submits same to HoPR for decision;
- <u>Judiciary</u>: Commission shall have distinct structure to run vetting/lustration process;
 - structure to carry out task in compliance with procedures/safeguards under FDRE Constitution;

6.2 Institutional Mechanism for Carrying Out Institutional Reform

- **Commission's work on vetting supported internal experts from institutions;**
- **Commission's work assisted by experienced/knowledgeable advisors;**
- **<u>Commissioners' nomination/selection</u>:**
 - an indep. ad hoc committee drawn from CSOs, univ., eminent personalities; _
 - Committee submits recom. to HoPR; -
- Com will have budget that ensures institutional autonomy, distinct from civil service system;
- Regions: establish law an institution working on reform; function compatibly with this policy;
 - Com. will closely support/coordinate regional activities on reform/vetting; -

7. Temporal Scope of TJ Process



- scope must as far as practical, cover serious HR rights violations, contested narratives, grievances, injustices;
- Therefore, TJ time frame decided on such consideration
 - for purpose of <u>criminal liability, 1995</u> adoption of FDRE Constitution;
 - for <u>'truth-finding</u>, reconciliation and reparation', as far as info/evidence could be availed;
 - approach helps to investigate/deal with/mend serious breaches/grievances/contests in sustainable way;

8. The Role of Regions in the Implementation of TJ

- Delineating the role of regions: very critical for effective TJ process, creating harmonious working relationship;
- States shall have significant role in national TJ Process; two forms;
 - helping national institutions on TJ; •
 - Implement own process on some aspect of TJ guided by national policy; •
- A. Support Role
 - Identify/inform traditional conflict resolution systems that can help national TJ process;
 - Identifying victims, assisting the process financially, and in other ways, incl. reparation;
 - Assist in rehabilitation of victims, creation of employment opportunities;
 - Identifying/present places when erecting a memorial/monument is found to be necessary;
 - Gathering, organizing and presenting info/ evidence useful for national TJ process;

8. The Role of Regions in the Implementation of TJ

- Handing over of persons involved in a crime; reporting about offenders; work in synergy to ensure justice;
- Organize forms, ensure safety of inst.s involved in TJ implem.n;
- facilitate regional institutional reforms per guidance of policy;
- engage in sensitization works to boost public confidence in TJ;
- engage in activities that strengthen people's solidarity, participation;

B. In respect of matters, violations, conflicts not covered by national TJ Process, states shall implement the following on their own

- Implement reconciliation/reparations schemes 'not covered by national TJ' compatibly with principles/req. under policy;
- Conduct truth-seeking/publicizing/recognition works based on same principles (mainly re: non grave viol.n/serious crimes)
- Public apology for violations/crimes committed;
- Formulate/implem. restitution, rehabilitation, commemoration, memorial schemes for victims;
- Carry out <u>appropriate reforms on regional laws/insti.s</u> per req.s indicated under policy;
- <u>Identify/recognize trad. justice systems</u> to be involved in TJ compatibly with policy principles; regulate procedures by law;

9. The Role of Traditional Justice Mechanisms in TJ

- Several traditional/religious conflict resolution mechanism in place in Eth.;
 - dispense justice based on truth/forgiveness, resolve conflicts (community/indiv.), mend fractures, estab. peace;
- Hence, <u>critical to identify local/national role, and use same</u> as appropriate by filling their gaps;
- Policy:
 - TJM shall play role in truth finding, reconciliation, reparations, amnesty in coordination with other TJ inst.s;

9. The Role of Traditional Justice Mechanisms in TJ

Additional Policy Directions/Strategies

- will support national mech. on truth finding, bringing in perpetrators, reconciliation, reparation, public-public relations;
- Based on guidelines issued by Commission handle matters not covered by national TC;
- <u>Clear criteria to be est. for identifying TJM that can play a local/national role;</u>
- TJM operate impartially, free from discriminations grounded on politics, race, religion, gender and other factors;
 - respect the participation/rights of women and children;

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 - ትግበራው በማህበረሰቡ የቆዩ የተዛቡ የስርአተ–ጾታ አመስካከቶችን እና ተጋላጭነታቸውን በዘላቂነት ለመቀነስ በሚያስችል አግባብ ይከናወናል፤
 - የምርመራ/ክስ ሂደቶች ለጸታዊ ጥቃት ሰለባ ሴቶች ለዳግም ጉዳት የማያጋልጡ፤ የስነልቦና/የምክር ድጋፍ የሚያቀርቡ፤ የማገገሚያ አገልግሎት ያካተቱ ይሆናል፤
 - የምርመራ/ክስ፣ እውነት የማፈላለግ/የእርቅ ስራ ሂደቶች የሴቶችን የባህል/የእምነት ልዩነቶች፣ የማህ/ብን ተጽእኗዊ አኗኗር በማየት ምቹ ሁኔታን ይፈዋራሉ።
 - በክስ/ምርመራ ወቅት የሚተገበሩ የሥነ-ሥርዓት/የማስረጃ ህንች ጾታዊ ዋቃት የፈጸሙ አዋፊዎች ተጠያቂነትን ማፈጋገዋ በሚያስችሉ መልኩ ይተገበራሉ፤
 - የእውነት ማውጣት ሂደቱ ጾታን መሰረት ላደረጉ ዋቃቶች ልዩ ትኩረት ይሰጣል፤ የዋቃቶችን ተከታታይነት (pattern) በማዋናት ምክንያቶቹ ይፋ ያወጣል።
 - የእውነት ማውጣት ሂደቱ በአገር ውስጥ ተፈናቃዮች/ሌሎች ተጋላጭ የህብ/ብ ክፍሎች ላይ የተፈፀሙ የሰብዓዊ መብት ዋሰቶችን ባካተተ መልኩ ይተገበራል፤

10. የባለብዙ ዘርፍ ንዳኖች (cross-cutting issues)

- በሽግግር ፍትህ ትግበራ ላይ የሚተላለፉ የማህ/ብ ግንዛቤ ትምህርቶች ለሴቶች እና ልጃገረዶች ተደራሽ መሆናቸውን በሚያረጋግጥ መልኩ ይከናወናሉ፤
- ህጻናትን በተመለከተ ሂደቱ በህገ-መንግስቱ እና በአለምአቀፍ የሰብአዊ መብቶች ሰነዶች ላይ በተቀመጡ መብቶች መሰረት ይተገበራል፤ -
- የወንጀል ተጠያቂ ህጻናትን በመለየት ሂደት፣ እንዲሁም በምርመራ፣ ክስ፣ ክርክር እና ውሳኔ አሰጣዋ ለህጻናት ተገቢው ትኩረት ይሰጣል፤ ዋንቃቄም ይደረጋል፤ -
- ትግበራው የወጣቶችን ትርጉም ያለው ተሳትፎ ባረጋገጠ መልኩ ይከናወናል፤
- ለአካል ጉዳተኛች እና ለአፈጋውያን ተደራሽ እንዲሁም አካታች የሆኑ አሰራሮችን ያካተተ ይሆናል።

1) የመንግስት አካላት እና ባለድርሻ አካላት ሚና

- በፖሊሲው መሰረት የሸግግር ፍትሀ ስራዎችን ተግባራዊ የሚያደርጉ ተቋማት በርከት ያሉ ናቸው።
- እነዚህ ተቋማት እንዲቋቋሙ ሁኔታዎችን ማመቻቸት፣ ስራቸውን እስኪጀምሩ ድረስ ድጋፍ የሚያደርጉ ተቋማት ተማባር በዚህ ፖሊሲ ላይ በግልፅ ሲመላከት ይገባል፣
- በሌላ በኩል በፖሊሲው ተቋቁመው ስራዎች የሚሰሩ ተቋማት በመካከላቸው የሚኖረውን ቅንጅት የሚመራ መዋቅር እና ድጋፍ የሚያደርጉ ተቋማት ያስፈልጋሉ።

የመንግስት አካላት ሚና

ሀ) የፍትህ ሚኒስቴር

- የሽ/ፍ ሂደቱ ውጤታማ በሆነ መንገድ እንዲፈፀም የሚያስችሉ ምቹ ሁኔታዎችን ከመፍጠር አንፃር የበኩሉን ሚና እንዲጫወት ይደረጋል።
- ፖሊሲው ተማባራዊ እንዲሆን በማመቻቸት እና በሽማግር ፍትህ ሂደቱ ተግባራትን የሚያከናውኑ አካላትን በመደገፍ የዋና አስተባባሪነት ሚና ይኖረዋል።
- እንዲቋቋሙ የተመለከቱ ተቋማት ማቋቋሚያ የሕግ ማዕቀፍ ያዘጋጃል፤ ስሚመለከተው አካል ያቀርባል፤
- የሚቋቋሙ ተቋማት ራሳቸውን ችለው ስራ እስኪጀምሩ ድረስ የውስጥ አሰራር ደንቦችን/መመሪያዎችን ያዘጋጃል፤ ተገቢው ድጋፍ ያደርጋል፤
- በተለያዩ የሽማግር ፍትህ ተቋማት እና አካላት መካከል ቅንጅታዊ አሰራር እንዲኖር ያደርጋል፤ አጠቃላይ የሽግግር ፍትህ አፈፃፀምን ይከታተሳል፤
 - ይህን የሚያከናውን ከሚመለከታቸው ተቋማት እና ሲቪል ማህ/ብ ተወካዮች የተውጣጡ አባላት ያሉት አደረጃጀት ይመሰርታል፤



ክፍል ሦስት - የመንግስት እና የባለድርሻ አካላት ሚና እና የክትትል እና ድጋፍ ስርዓት

ለ) የንንዘብ ሚኒስቴር

- በሀገርአቀፍ ደረጃ የሽግግር ፍትህ ስርዓትን ተግባራዊ ለማድረግ የሚያስችል በቂ በጀት ይመድባል፤
- በፈፃሚ ተቋማቱ ማቋቋሚያ ህግ ላይ በሚመለከተው አግባብ በጀት ዋቅም ላይ የሚውልበትን ልዩ አሰራር ያሳልጣል፤
- ከአለምአቀፍ/ሀገር አቀፍ አጋር አካላት ጋር በቅርበት ይሰራል፤ ሀብት ያሰባስባል፤ የሚፐኘውን ድጋፍ ማስተዳደር እና መጠቀም የሚቻልበትን ሁኔታ ያመቻቻል።

ሐ) የመንግሥት ግዢና ንብረት ባለስልጣን

- የሸግግር ፍትህ ተቋማት ተግባር እንዲሁም የተልዕኳቸውን አስቸኳይነት እና ልዩ ባሀርይ ግምት ውስዋ በማስገባት ስራቸውን ለማሳለዋ የሚያስችል የግዢ አፈፃውም እና የንብረት አወጋገድ ስርዓት እንዲኖራቸው ያደርጋል/ያግዛል፤
- በተቋማቱ ማቋቋሚያ ህግ ላይ በሚመለከተው አግባብ የግዢ ስራዎች የሚፈፀሙበት ልዩ አሰራር ዝግጅት እና አፈፃፀም ያሳልጣል።

መ) ሲቪል ሰርቪስ ኮሚሽን

- የሽግግር ፍትህ ተቋማት በማቋቋሚያ ህግ ላይ በሚመለከተው አግባብ የተልዕኳቸውን ልዩ ባህርይ ግምት ውስጥ ያስገባ አደረጃጀት እንዲኖራቸው እገዛ ማድረሚ
- ተቋማቱ የተሻለ እውቀት/ክሀሎት ያሳቸው ባለሙያዎችን ለመቅጠር/ለመመደብ የሚያስችል የደመወዝ እና የጥቅማጥቅም ማዕቀፍ እንዲኖር እገዛ ማድረግ፤



ሥ) የሲቪል ማህበረሰብ ድርጅቶች ባለስልጣን

- የሲቪል ማህ/ብ ድርጅቶች ማህበረሰቡን በሽግግር ፍትህ ጉዳይ የማሳወቅ እና የማንቃት ስራ እንዲሰሩ ማስተባበር፤
- የሲሺል ማህበረሰብ ድርጅቶች የሚወክሉት የህብረተሰብ ክፍል በሽማግር ፍትህ ስር<u>ዓት አተገባበር ሂደት በንቃት ይሳተፉ ዘንድ እንዲያበረታቱ</u> ማድረግ፤
- በሽግግር ፍትህ አተገባበር የቴክኒክ እና የፋይናንስ ድጋፍ እንዲያደርጉ ማስተባበር።

ረ) የፌዴራል እና የክልል ፖሊስ ኮሚሸኖች

- የሚቋቋሙ ተቋማት ወይም አደረጃጀቶች ስራቸውን በሚያከናውኑበት ጊዜ የሰላም እና የፀዋታ ችግር እንዳይገዋማቸው አስፈላጊውን እገዛ ማድረግ፤
- የሽግግር ፍትህ ስርዓት የተለያዩ ክፍሎችን ተግባራዊ ለማድረግ በልዩ ሁኔታ ዋበቃ ማድረግ አስፈላጊ ሆኖ ሲገኝ ይህን ማከናወን።

ሰ) የሕዝብ ተወካዮች ምክር ቤት

- የተለያዩ የሽግግር ፍትህ ስልቶችን ተግባራዊ ለማድረግ የሚያስቸሉ ሕንችን ቅድሚያ እና ትኩረት በመስጠት ያፀድቃል፤
- የሚቋቋሙ ተቋማት ኮምሽነሮች እና ዳኞች ሹመት ባልፅ በሆነ እና የህዝብን ተሳትፎ በሚያፈጋባጥ ሂደት እንዲከናወን ያደርጋል፤
- የሽግግር ፍትህ አጠቃላይ ስርአት የህዝብን አመኔታን ባረጋገጠ መንገድ፣ በታቀደው አግባብ እየተተገበረ ስለመሆኑ ክትትል ያደርጋል፡ በጀት ያፀድቃል፤

ሽ) የፌዴራል ጠቅላይ ፍርድ ቤት

- ስሚቋቋመው ልዩ ፍርድ ቤት ምቹ የስራ ቦታ፣ የአሰራር ሥርዓት እና የተሻለ የሰው ሀይል እንዲኖረው አስፈላጊውን ድጋፍ ያደርጋል፤
- በልዩ ፍርድ ቤት እና በመደበኛ ፍርድ ቤቶች መካከል ልምድ ለማጋራት የሚያስችል ትብብር እንዲፈጠር ያደርጋል፤

2) የሲቪል ማህበረሰብ ድርጅቶች ሚና

- ሁሉም የህብ/ብ ክፍሎች ስለ ሽግግር ፍትህ ሥርዓት/ሂደት ግንዛቤ እንዲኖራቸው የማስገንዘብ፣ አገራዊ ንቅናቄ በመፍጠር በባለቤትነት ስሜት እንዲሳተፍ ይሰራሉ።
- በአተገባበር ወቅትም በቀጥታ እንዲሳተፉ፣ ሂደቱን እንዲደግፉ እና እንደአግባብንቱም የሂደቱን ውስን ክፍሎች በሙሉ ሀላፊነት የሚያስፈፅሙበት አውድ ይፈጠራል።
- ዓለማቀፍ የሲቪል ማህበረሰብ ድርጅቶችም እንደአማባብነቱ
 - ከሀገርአቀፍ ድርጅቶች ጋር በመቀናጀት ወይም በተናሰል
 - የህዝብ ባለቤትነት እና የአገር መሪነት መርህን በሚያኩበር አውድ
 - በሂደቱ ትግበራ የሚሳተፉበት ስርአት ይዘፈጋል፤
 - ስርአቱን በፋይናንስ፤ በቱክኒክ እና ሌሎች መንገዶች የሚደግፉበት አሰራር ይመሰረታል።

3) የፖሊሲው አፈፃፀም፡ ክትትል እና ድ*ጋ*ፍ ሥርዓት

- ይህ የሽግግር ፍትህ ፖሊሲ በሚፈለገው አግባብ ተግባራዊ እንዲሆን ራሱን የቻለ የክትትል እና ድ*ጋ*ፍ ስርዓት ሊኖረው ይገባል፡
- በፖሊሲው የተመለከቱ ተቋማት ስራቸውን እስኪጀምሩ ድረስ፣ እንዲሁም ስራቸውን ከጀመሩ በኋላ ውጤታማ ሆነው እንዲቀጥሉ ለማድረግ የተቀናጀ እና የተናበበ ድጋፍ እና ክትትል የሚካሄድበት ስርአት መኖር አለበት፣
- ስፍትህ ሚኒስቴር የተሰጠው ቅንጅታዊ አሰራር የመመስረት/የባለ–ብዙ ተቋማት እና ሲቪል ማህበረሰብ ድርጅቶች አደረጃጀት እንደተጠበቀ ሆኖ፥ - ፖሊሲው ወደ መሬት ወርዶ ተግባራዊ የሚሆንበትን ዝርዝር አካሄድ የሚመራ 'የፖሊሲ አፈፃፀም ፍኖተ ካርታ' ይዘጋጃል፣ - ፍኖተ ካርታው ፖሊሲው ከጸደቀ በኋላ የሚከናወኑ ተግባራት በዝርዝር ምን ምን እንደሆኑ፣ መቼ እንደሚከናወኑ፣ ማን እንደሚያከናውናቸው እና በዚህ ፖሊሲ ላይ የተመለከቱ አካላት ተግባር እና ኃላፊነት ምን እንደሆነ የሚያመላክት ይሆናል። - የፍትህ ሚኒስቴር የሚያቋቁመው የክትትል አደረጃጀት ይህን ፖሊሲ እና ፍኖተ ካርታውን መነሻ በማድረግ የየተቋማቱ ተግባራት በአግባቡ እና ቅንጅታዊ አሰራርን መሰረት በማድረግ ይፈፀሙ ዘንድ በቋሚነት የክትትል እና ድጋፍ ስራ የሚሰራ ይሆናል።